Massachusetts RPS: 2002 Cost Analysis Update – Sensitivity Analysis

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Sustainable Energy Advantage



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Presented to the MA RPS Advisory Group December 16, 2002

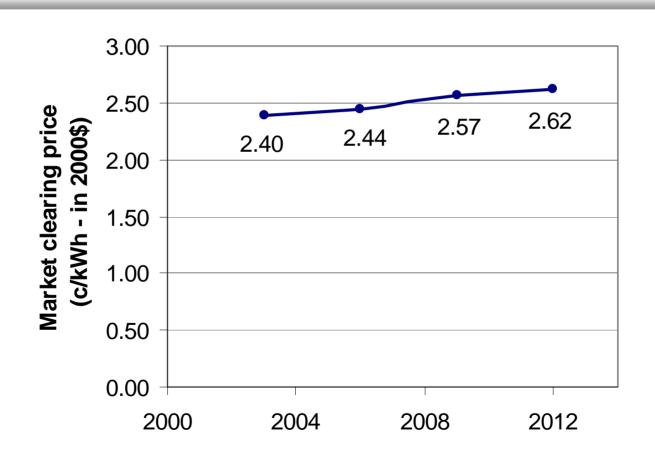
Overview

- Analysis Goals & Limitations
- Updated Base Case Results
- Scenarios High and Low RPS Cost
- Major Cost Drivers
- Implied Supply Mix
- Import Cost Analysis
- Conclusions

Goals of Analysis

- Update to December 2000 Report
 - Capture market conditions, reflect final RPS rule
- Analysis of New Renewables Requirement
 - Incremental new renewable energy generated
 - Which technologies contribute, when
 - Forecast "market clearing prices" for RPS-eligible certificates
- What the Analysis is:
 - A ballpark bounding analysis of costs and impacts
- What the Analysis is not:
 - Full-blown cost-benefit analysis
 - An attempt to capture short-term volatility

December 2000 Results -Forecast of Market Clearing Prices for RPS-eligible Certificates



Analysis Limitations

- Examine Market, as it Exists <u>Today</u>
- Renewable Tech. Costs Difficult to Capture
 - Technological advance difficult to project
 - Little development experience in the Northeast
 - State and Federal support could decrease costs
 - Biomass fuel supply uncertain
- Quantity of Potential Renewables Unclear
 - Example: ignored wave/ocean
- Potential RPS Feedback Effects Ignored:
 - Increased portfolio diversity
 - Reduced regional natural gas consumption
 - Decreased regional wholesale market prices

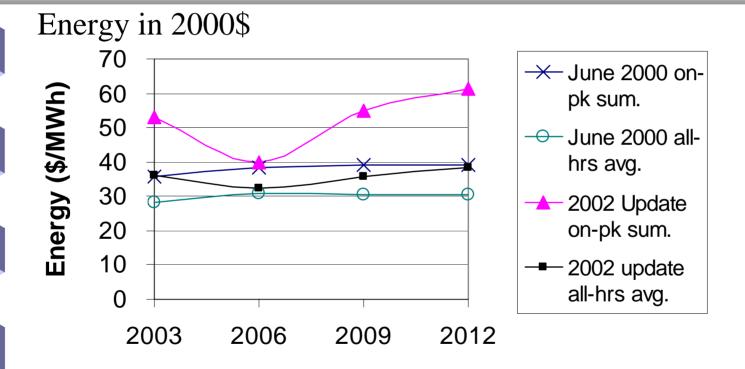
Updated Results: Base Case

- Key assumptions
 - Reviewed at Nov. 7 session
 - Feedback at meeting, and via written comments,
 was helpful and taken into account
 - Examples: imports refinement; wind success probability adjustments, market price refinement, financing assumptions, etc.
- Projected results
- Implied supply mix
- Limitations

Key Base Case Assumptions

- NY Imports: \$6/MWh (outwheeling); \$2/MWh (difference between western NY and NE hub); 0.75 S.F.; 4% losses
- Production Tax Credit: extended through 2006 (wind only)
- '06 Off-shore wind: \$1590/MW (~6.2 c/kWh); CF: 39%
- <u>CT RPS</u>: assumed fixed (include SO/DS) & starting over @ 0.5% Class I in '04
- Locational Marginal Pricing: 80% of RET; -\$2/MWh
- Wind finance: 45% debt @ 7.8% for 15 yrs (18% ROE)
- Baseload finance: 50% debt @ 7.6% for 12 yrs (15% ROE)
- Green marketing: increases to 417 GWh by 2012
- <u>Biomass Fuel costs</u>: \$2/mmBtu ~ \$20/green ton

Base Case Key Assumptions – Wholesale Market Price Forecast



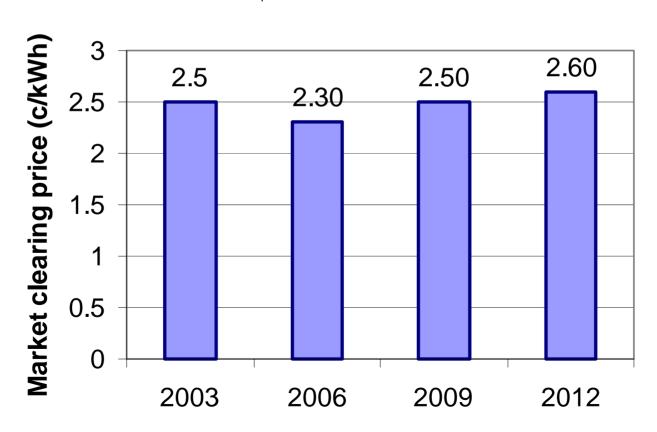
In 2000\$	2003	2006	2009	2012
Capacity (\$/kW-yr)	15	30	44	44

2003 Cost Projection

- Early compliance + committed projects sufficient for meeting 2003 targets without requiring new construction
- Costs likely to be determined by plants positioned to be "price takers"
- Cost-based analysis cannot capture the interplay between the following factors:
 - Bidding behavior of existing plants
 - Implicit opportunity cost of banking 2003 production for 2004/5
 - Possible exercise of market power bounded by cost of new entry
- For 2003, used 12/02 forward market price to represent market's balancing of these factors

Base Case Results – Certificates Price





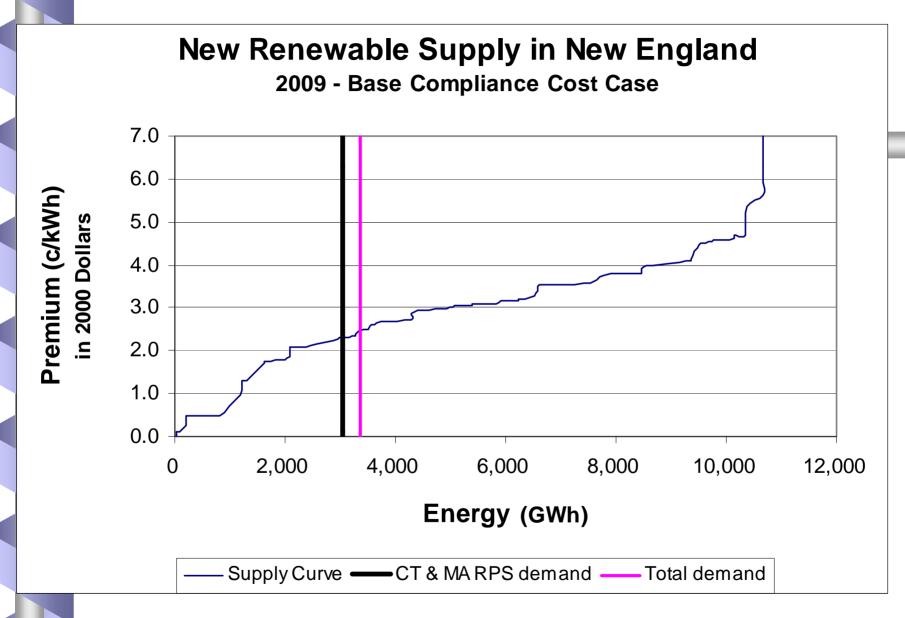
Base Case Results – Implied Supply Mix

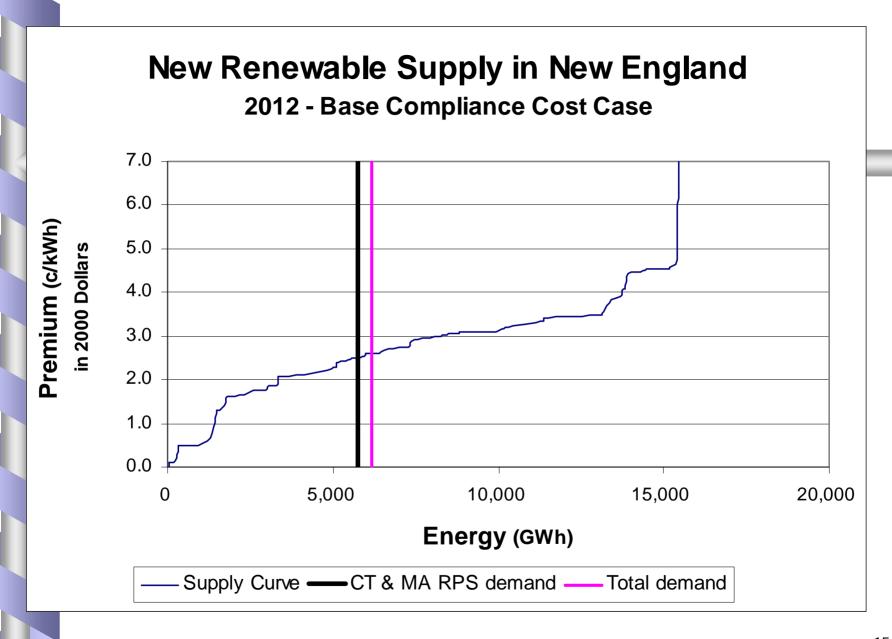
	2003	2006	2009	2012
Biomass large	16%	19%	33%	29%
Biomass small	0%	0%	0%	1%
Digester	0%	2%	1%	1%
Fuel cell	0%	0%	2%	2%
Behind the meter	0%	0%	1%	1%
Landfill gas	83%	37%	27%	16%
PV	0%	0%	0%	0%
Wind	1%	24%	24%	22%
Digester	0%	4%	2%	1%
Landfill gas	0%	3%	2%	2%
Wind	0%	10%	3%	7%
Wind	0%	0%	5%	18%
TOTAL GWh	307.0	1,854.3	3,356.6	6,176.3
	Biomass small Digester Fuel cell Behind the meter Landfill gas PV Wind Digester Landfill gas Wind Wind	Biomass large 16% Biomass small 0% Digester 0% Fuel cell 0% Behind the meter 0% Landfill gas 83% PV 0% Wind 1% Digester 0% Landfill gas 0% Wind 0% Wind 0%	Biomass large 16% 19% Biomass small 0% 0% Digester 0% 2% Fuel cell 0% 0% Behind the meter 0% 0% Landfill gas 83% 37% PV 0% 0% Wind 1% 24% Digester 0% 4% Landfill gas 0% 3% Wind 0% 10% Wind 0% 0%	Biomass large 16% 19% 33% Biomass small 0% 0% 0% Digester 0% 2% 1% Fuel cell 0% 0% 2% Behind the meter 0% 0% 1% Landfill gas 83% 37% 27% PV 0% 0% 0% Wind 1% 24% 24% Digester 0% 4% 2% Landfill gas 0% 3% 2% Wind 0% 10% 3% Wind 0% 0% 5%

Observations

- Off-shore wind was just off the margin
- Within a few mils, there is a lot at play.
 - On-shore wind
 - Off-shore wind
 - Landfill gas
 - Imports (mostly NY LFG and wind)
 - Biogas co-fired at NGCC

New Renewable Supply in New England 2006 - Base Compliance Cost Case 7.0 6.0 Premium (c/kWh in 2000 dollars) 5.0 4.0 3.0 2.0 1.0 0.0 1,000 2,000 3,000 4,000 5,000 6,000 0 **Energy (GWh)** Supply curve — CT & MA RPS demand — Total demand





Scenarios: High and Low RPS Cost

- Scenario Definitions
- Scenario Results a broad envelope
- Implications

Scenario Definitions - 1

	Lower Cost to Implement RPS	Base Case	Higher Cost to Implement RPS
NY Imports Scheduling Factor	1	0.75	0.65
NY Import MWh costs	Outwheel to NE: \$0/MWh NY to NE LMP: \$2/MWh	Outwheel to NE: \$6/MWh NY to NE LMP: \$2/MWh	Increase by 25%: Outwheel to NE: \$7.5/MWh NY to NE LMP: \$2.5/MWh
PTC (wind only)	End 2012	Thru 2006	Thru 2003
Off Shore Wind	\$1410/kW in 2006 (results in 1c/kWh decrease in 2006)	MW avail (year): 200 MW ('06) 400 MW ('09) 800 MW: ('12) Cap cost: \$1671/kW	Dates pushed 3 yrs due to federal siting process: 200 MW ('09) 400 MW ('12)
On-shore wind probability scalar	1.2	1.0	0.8

Scenario Definitions - 2

	Lower Cost to Implement RPS	Base Case	Higher Cost to Implement RPS
Biomass Fuel	\$1.50	\$2/ Million BTU	\$3
Green Marketing	200 GWh	417 GWh in 2012	600 GWh
CT RPS applies to all load	Never	Yes – 0.5% Class I pushed back to '04	same as base
LMP	No derate (i.e. no constraints)	Derates energy income by \$2 for 80% of renewables	Derates by \$4 for 80% of renewables
Financing	Wind: 13.75% Baseload: 14.95%	Wind: 15% Baseload: 16.2%	Wind: 16.25% Baseload: 17.45%

Base Case Wholesale Market Price Forecast

\$/MWh		2003	2006	2009	2012
on-peak	summer	53.0	40.0	55.0	61.2
	other	37.7	38.2	39.6	41.4
off-peak	summer	34.0	26.8	27.8	29.9
	other	28.0	26.7	27.8	29.3
Capacity pri	ce (\$/kW-yr)	15.0	30.0	43.8	43.8

Scenario Definitions - 3

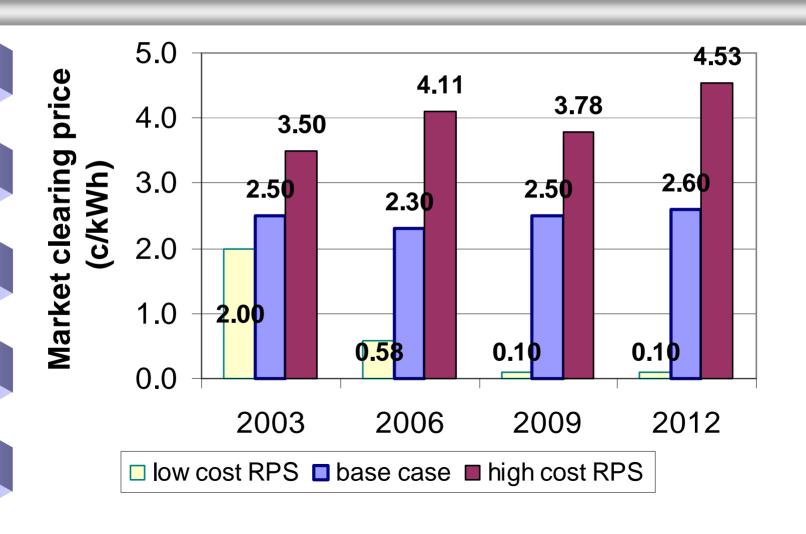
LOW RPS Cost Case

\$/MWh		2003	2006	2009	2012
on-peak	summer	60.9	46.2	63.2	70.6
	other	43.3	43.9	45.6	47.8
off-peak	summer	39.1	30.9	32.0	34.3
	other	32.1	30.6	31.9	33.7
Capacity price	e (\$/kW-yr)	15.0	30.0	43.8	43.8

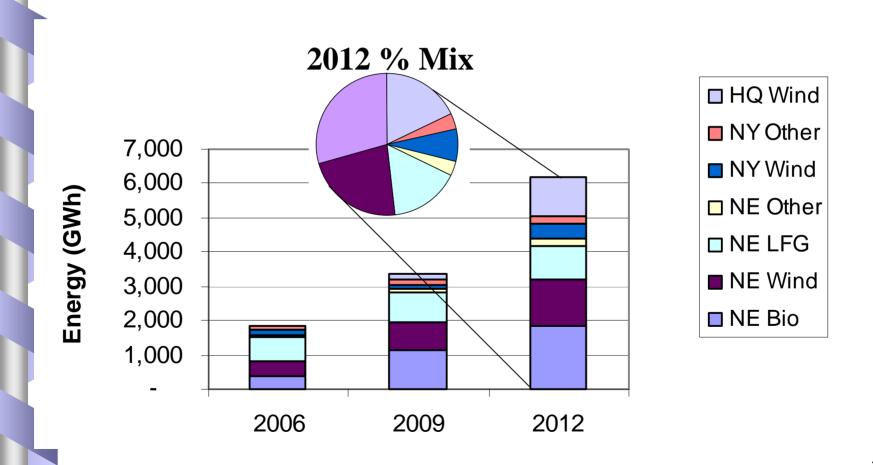
HIGH RPS Cost Case

\$/MWh		2003	2006	2009	2012
on-peak	summer	45.2	33.9	46.8	51.9
	other	32.1	32.5	33.6	35.0
off-peak	summer	28.8	22.9	23.6	25.5
	other	23.9	22.8	23.6	24.9
Capacity pri	ce (\$/kW-yr)	15.0	30.0	43.8	43.8

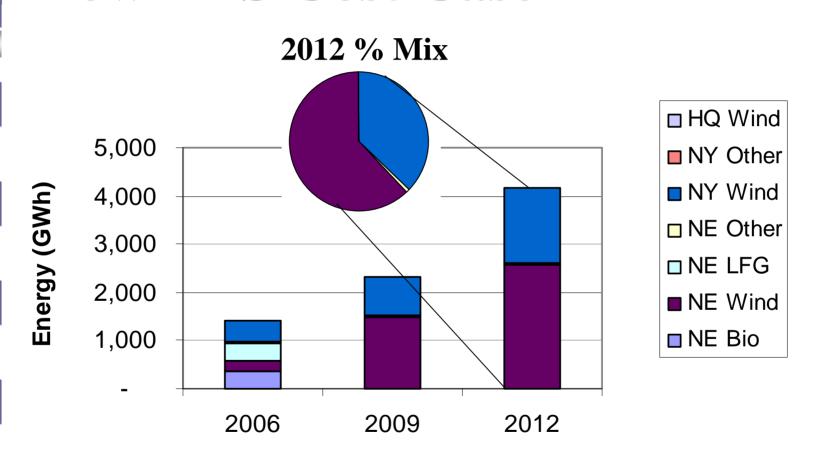
Scenario Results – Certificates Price



Supply Mix Comparison - Base Case

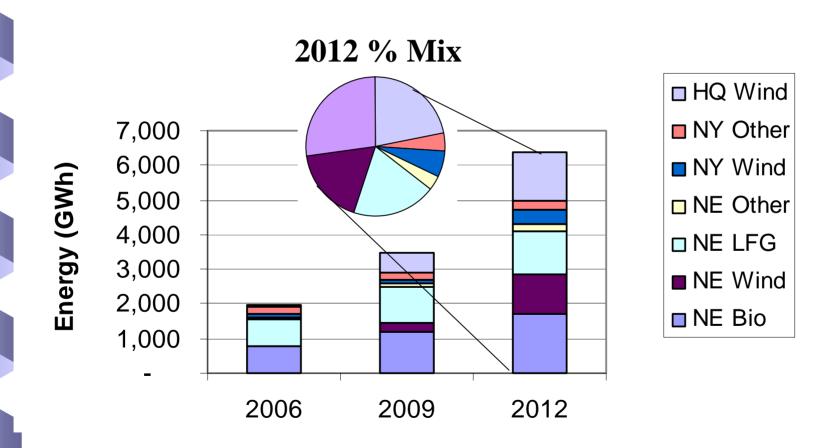


Supply Mix Comparison – Low RPS Cost Case



NE wind: 76% off-shore wind in 2009, 90% in 2012

Supply Mix Comparison – High RPS Cost Case



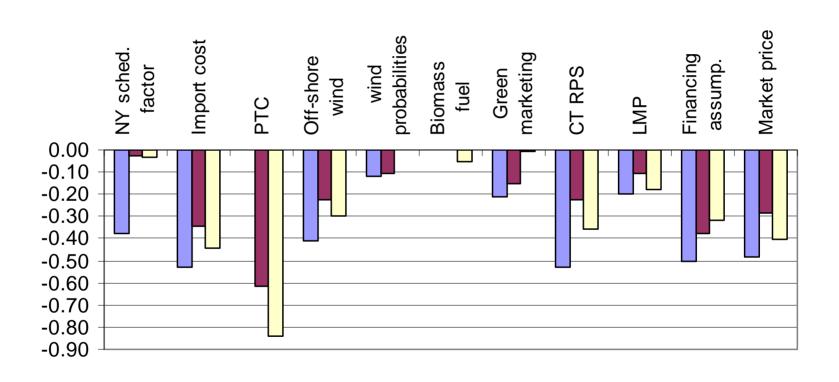
Scenario Implications

- Supply mix
 - diverse in base case,
 - Includes more wind in low cost case and
 - Less wind, more LFG, more imports in high cost case
- The likelihood of all low cost/high cost drivers converging at the same time is unlikely, but possible in the short-term (e.g. California)
- Even in worst case, it appears that there will be enough supply in the long-term
- Potential for NE supply shortage in 2004 will be incentive for eligible existing and new imports

Impacts of Major Cost Drivers

- What assumptions are most important?
- What are their relative contributions?
- Upside and downside risks
 - Symmetric
 - Asymmetric

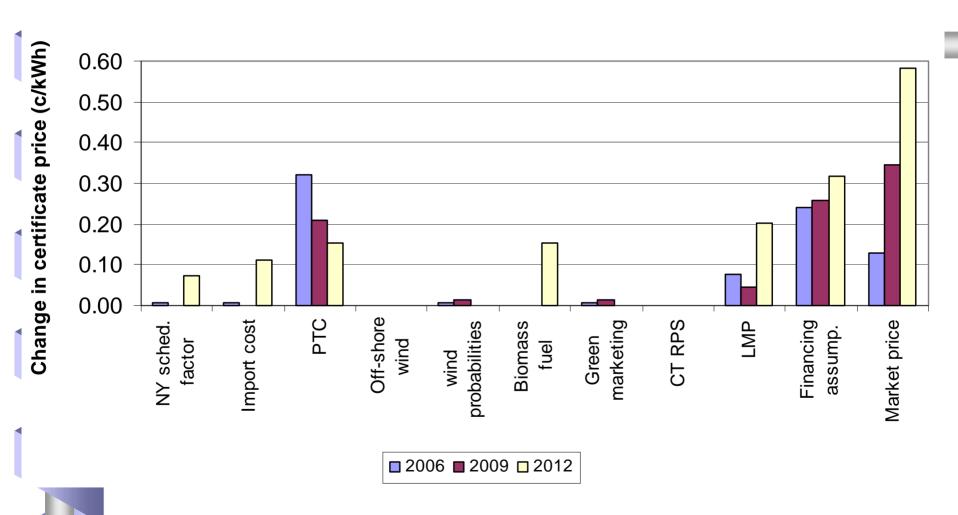
Relative Impact of Individual Cost Drivers-Low Price Values



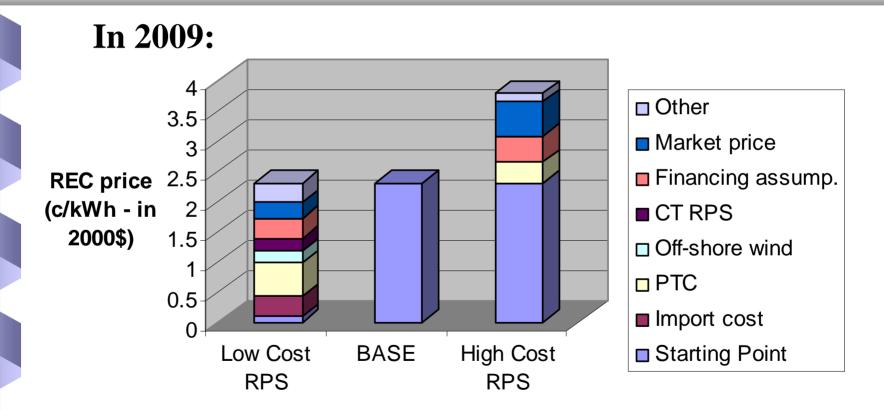




Relative Impact of Individual Cost Drivers-High Price Values

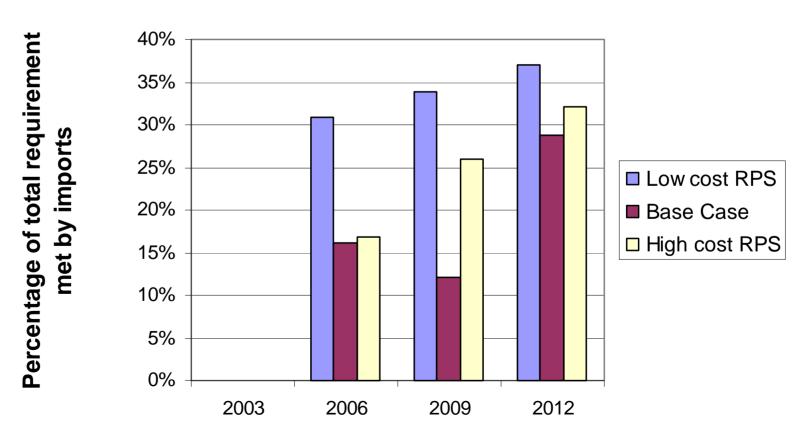


Another Perspective on Sensitivity



The Impact of Imports on the Analysis - 1

One of the most controversial focal points of analysis



The Impact of Imports on the Analysis - 2

REC price (c/kWh - 2000\$)

Base + High cost imports

Base

Base

	<u>Assumptions</u>					
	<u>\$/MWh</u>	<u>SF</u>	2006	2009	2012	
+ Low cost imports	2*	1	1.77	2.09	2.11	1
case	8*	0.75	2.30	2.50	2.60	

10**

0.65

2.32

2.50

2.71

^{*} Includes \$2/MWh differential between NYISO NEPOOL bus and NEPOOL hub

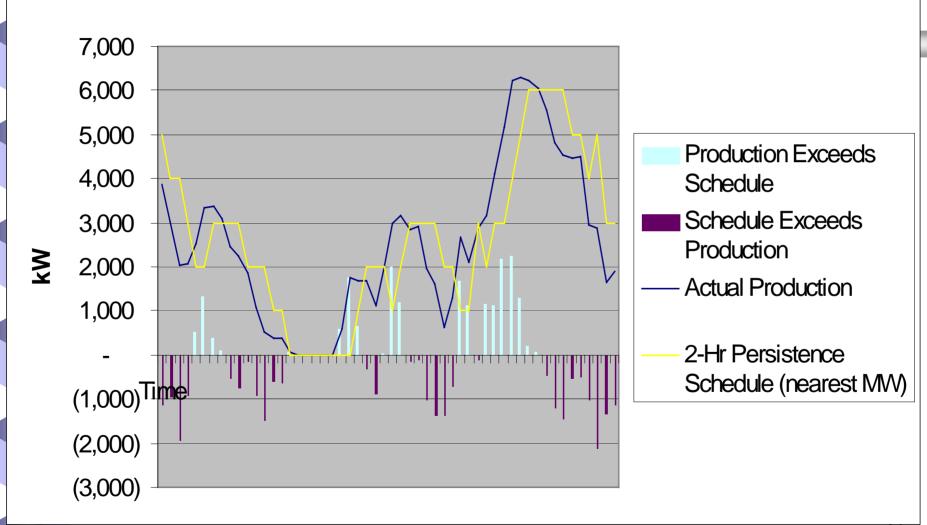
^{**} Includes \$2.50/MWh differential between NYISO NEPOOL bus and NEPOOL hub

Import Cost Analysis - 3

• We modeled the cost of imports, see demo

	Today's Market Rules (\$/MWh)	If FERC SMD reduces or eliminates seams (\$/MWh)
NE Geographic + Strict Delivery (hourly)	\$11.50-12.50 wind ~\$8.00 baseload	\$5.50 – 8.00 wind \$2.00-3.50 baseload
NE Geographic + Relaxed Delivery (monthly)	~\$8.00	\$2.00 – 3.50
NE + NY Geographic + Strict Delivery (hourly)	\$0.00 - 2.00	\$0.00 - 2.00

Example of 2-Hour Persistence Forecasting for Small Wind Plant in NY



Conclusions - 1

- Since last time, many moving parts in offsetting directions:
 - biomass playing a smaller role due to tighter eligibility;
 - import cost barriers higher than assumed last time, but not high enough to keep imports from contributing and mitigating costs;
 - CT RPS loophole takes a lot of pressure off;
 - Market prices have increased
 - Challenging environment for financing
 - Less lead time for projects, but 2003 looks to be in good shape with early compliance.
- Little long-term reliance on ACM
- → Amazingly, base case bottom-line hasn't changed that much!

(yes, it surprised us too)

Conclusions - 2

- Sensitivity to exogenous variables is large, but +/- 1.0-1.5 c/kWh captures most of the reasonable variation
- Reminder: @ 2.5 c/kWh for every 1% of RPS obligation yields 1/40 c/kWh (or 0.25 mils/kWh) retail rate impact

END OF PRESENTATION